Intellectual Disability and the Death Penalty

Jamie Markham (for Jeff Welty) UNC School of Government May 2024

1



2

<u>Atkins v. Virginia</u>, 536 U.S. 304 (2002) (Stevens, J.)

- The 8th Amendment prohibits the imposition of the death penalty on intellectually disabled defendants.
 - remany on intellectually disabled derindants, (1) "Because of their disabilities in areas of reasoning, judgment, and control of their impulses, however, [intellectually disabled people] do not act with the level of moral culpability that characterizes the most serious adult criminal conduct."
 - (2) "[T]heir impairments can jeopardize the reliability and fairness of capital proceedings against mentally retarded defendants."
- "[C]linical definitions of mental retardation require not only subaverage intellectual functioning, but also significant limitations in adaptive skills such as communication, self-care, and self-direction that became manifest before age 18."



<u>Hall v. Florida</u>, 572 U.S. 701 (2014) (Kennedy, J.)

- States cannot define intellectual disability in a way that absolutely requires an IQ test score of 70 or lower.
- "Florida law defines intellectual disability to require an IQ test score of 70 or less. . . . This rigid rule . . . creates an unacceptable risk that persons with intellectual disability will be executed, and thus is unconstitutional."
 - (1) A strict cutoff fails to recognize the measurement error that is inherent in IQ testing.
 - testing.

 (2) A strict cutoff fails to recognize that "other evidence" beyond test results is pertinent to determining intellectual disability. "Intellectual disability is a condition, not a number"



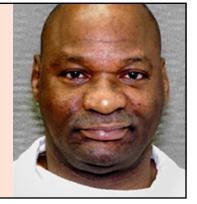
4

2015 Statutory Revision "Intellectual disability" An [IQ] of 70, as described in this subdivision, is approximate and a higher score resulting from the application of the standard error of measurement to an IQ] of 70 shall not preclude the defendant from being able to present additional evidence of intellectual disability.... Accepted clinical standards for diagnosing [intellectual disability] shall be applied."

5

Moore v. Texas, 581 U.S. 1 (2017) (Ginsburg, J.)

Courts must apply the current
 "diagnostic framework" used by the
 "medical community" in determining
 intellectual disability, "clingling] to
 superseded standards" and
 imposing requirements that the
 medical community does not use
 create an impermissible risk that an
 intellectually disabled person will be
 executed.



Procedure

- D may seek pretrial determination
 - Must submit appropriate affidavits in support of claim
 - Court \underline{may} agree to hear the issue
 - Court <u>must</u> hear the issue if the State agrees
 - Burden is on D to provide clear and convincing evidence of ID
 - If D succeeds, court must declare case noncapital

Procedure

- D may seek determination during penalty phase
 - D may submit "evidence raising the issue of intellectual disability"
 - If so, judge <u>must</u> submit the issue to the jury

 - Burden is on D to prove ID by a <u>preponderance of the evidence</u>

 ID "shall be considered and answered by the <u>jury prior to</u> the consideration of aggravating or mitigating factors and the determination of sentence"