GASB Update

STATE TREASURER'S CONFERENCE

DAVID R. BEAN
GOVERNMENTAL ACCOUNTING RESEARCH, LLC

SPECIAL THANK YOU TO THE GASB—CERTAIN SLIDES ARE BASED ON GASB COPYRIGHTED SLIDES

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Effective Dates—June 30 Fiscal Year End

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> 2024

- > Statement 100—Accounting Changes and Error Corrections
- > Implementation Guide 2021-1—Update (multiple effective dates)
 - > One question and answer to be implemented in 2024
- > Implementation Guide 2023-1—Update

> 2025

- > Statement 101—Compensated Absences
- > Statement 102—Certain Risk Disclosures

> 2026

> Statement 103—Financial Reporting Model Improvements

Approved
Statements
for 2024
and
Beyond

Statement 100

Statement 100

Statement No. 100 of the Governmental Accounting Standards Series

Accounting Changes and Error Corrections

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1

Statement 100—Scope **Accounting Changes Error Corrections** Change in accounting • Mathematical mistake principle • Mistake in the application Change in accounting of accounting principles estimate • Oversight or misuse of • Change to or within the facts that existed at the financial reporting entity time the financial statements were issued

5

Change in Accounting Principle Change from one GAAP principle to another—justified because change is preferable • Qualitative characteristics used the basis for determination Implementation of new authoritative pronouncement

Change in Accounting Estimate

7

Accounting estimate—amount subject to measurement uncertainty that is recognized or disclosed in the basic financial statements

- Estimates are outputs—determined based on inputs of data, assumptions, and measurement methodologies
 - Occurs with changes to inputs
 - Results from a change in circumstances, new information, or more experience

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Change to or Within the Financial Reporting Entity

8

Addition or removal of a fund that results from the movement of continuing operations

Change in fund's presentation of as major or nonmajor

Additions or removals of component units, with exceptions

- Acquisitions, mergers, transfers of operations—Statement 69
- Component unit reported pursuant to Statement 90

Change in component unit presentation—blended/discrete

Comprehensive Implementation Guide Z.100.1

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Q—Upon completion of a capital asset project during the year, the government closes out a major capital projects fund and moves the remaining resources to the general fund. Does this circumstance constitute a change to or within the reporting entity?

A—No. Even though the capital projects fund will no longer be included in the government's financial reports in future periods (that is, the fund will be removed for financial reporting purposes), it does not constitute a change to or within the financial reporting entity in accordance with paragraph 9a of Statement 100 because, in this case, the removal of the fund does not result from the movement of continuing operations. Instead, the movement of remaining resources to the general fund should be reported as interfund activity in accordance with paragraph 112 of Statement 34.

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Accounting and Reporting—Accounting Changes and Error Correction

10

Change in accounting principle

Single period—retroactively reported by restating beginning net position/fund balance for the cumulative effect
 Comparative—restating all prior periods, if applicable and practicable

Change in estimate

Applied prospectively

Change to or within the financial reporting entity

Adjust current reporting period's net position/fund balance—as if the change occurred as the beginning of the
reporting period

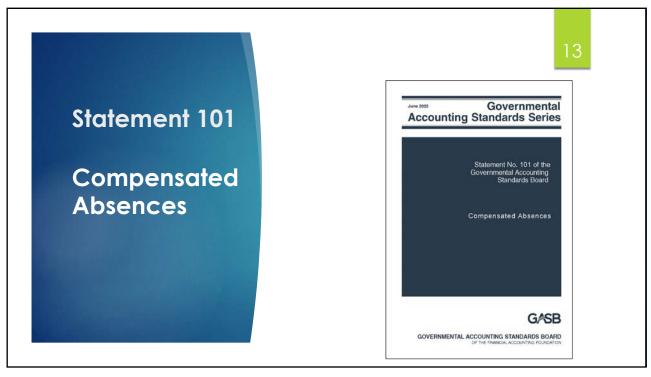
Error correction

• Same as change in accounting principle without practicality exception

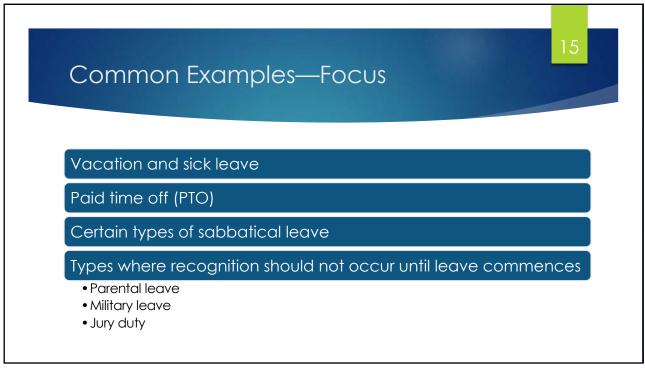
Aggregate amounts presented on face with details in the notes (illustrated in Statement)

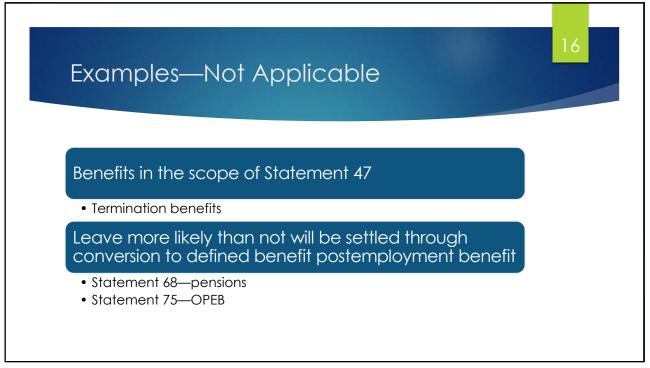


Required Supplementary Information and Supplementary Information Change in accounting principle or change to or within the financial reporting entity Information should be consistent with the basic financial statements Information for periods prior to the adjustment/restatement should not be modified Explanation for period information is not consistent (not modified) should be provided Error correction All affected information should be corrected by restating the information Identify as restated Explanation of the nature of the error should provided



Leave for which employees may receive one or more: Cash payments when the leave is used for time off Other cash payments, such as payment for unused leave upon termination of employment Noncash settlement, such as conversion to postemployment benefits





Compensated Absences—Recognition

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The leave:

- · Is attributable to services already rendered
- Accumulates
- Is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means

Start preparing—how much of sick leave is used?

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Considerations for More Likely Than Not

18

The government's employment policies related to compensated absences

Whether leave that has been earned is, or will become, eligible for use or payment in the future

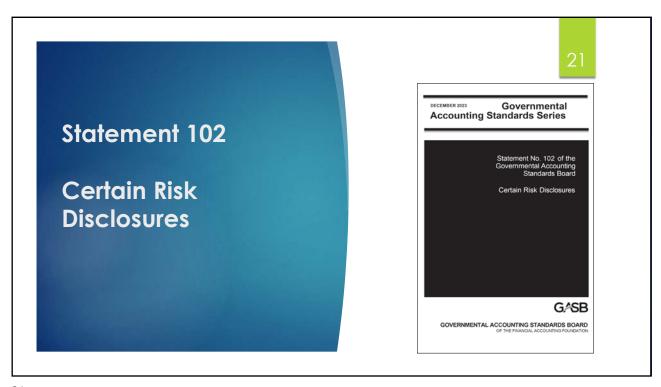
Historical information about the use, payment, or forfeiture of compensated absences

Information known to the government that would indicate that historical information may not be representative of future trends or patterns

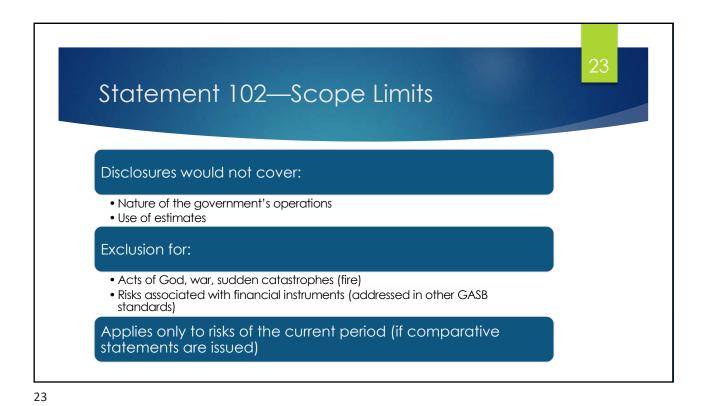
How many sick days are outstanding at year end Less: How many sick days are expected to be converted for service credit—retirement benefit Less: How many days are expected to expire at retirement (past may be prolog)

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Compensated Absences—Measurement Pay rate Salary-related payments Directly and incrementally Generally at the end of the reporting period related (for example, • Exception—more likely social security, Medicare) than not to be paid at a • Defined contribution plan different rate (for (based on current rate) example, 50 percent of Defined benefit plans—no rate)



Current vulnerabilities due to Certain concentrations (a lack of diversity related to an aspect of a significant inflow or outflow of resources) Examples—employers, industries, inflows of resources, resource providers, workforce covered by collective bargaining agreements, and suppliers of material, labor, or services Certain constraints (imposed by an external party or by formal action of a government's highest level of decision-making authority) Examples—limitations on raising revenue, limitations on spending, limitations on the incurrence of debt, and mandated spending



Primary government

Reporting units which report a liability for revenue debt

A concentration or constraint is known to the government prior to the issuance of the financial statements The concentration or constraint makes the government vulnerable to the risk of a substantial impact An event or events associated with the concentration or constraint that could cause a substantial impact either have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the financial statements are issued

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Disclosures

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Disclose should be of sufficient detail to enable users of financial statements to understand the nature of each concentration or constraint and the government's vulnerability to the risk of a substantial impact associated with the concentration of constraint

- A description of the concentration or constraint
- A description of each event, if it has occurred or has begun to occur prior to the financial statements are issued, a description of each event associated with the concentration or constraint that could cause a substantial impact
- A description of actions taken by the government to mitigate the risk prior to the issuance of the financial statements

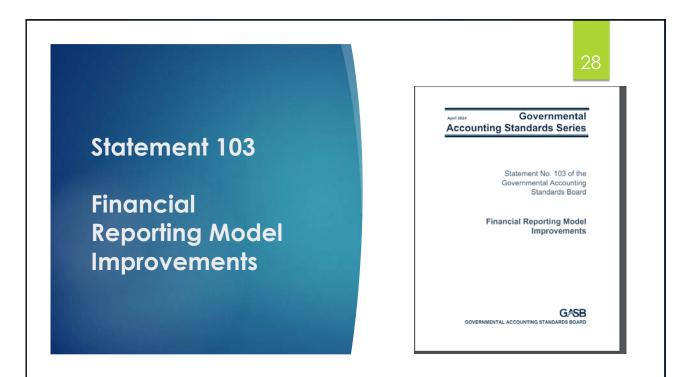
Overlap With Other Disclosures

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For example, subsequent events

 In certain circumstances, disclosures should be combine the information with that required by other note disclosure guidance to avoid unnecessary duplication

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Management Discussion and Analysis

Analysis should be presented in a manner that avoids unnecessary duplication and allows for professional judgment when determining

what information is unnecessarily duplicative

Discussion of significant variations between the original and final budget amounts and between the final budget amounts and actual results for the general fund should be presented as notes to budgetary comparison information

Removed requirement to present information about infrastructure assets accounted for using the modified approach

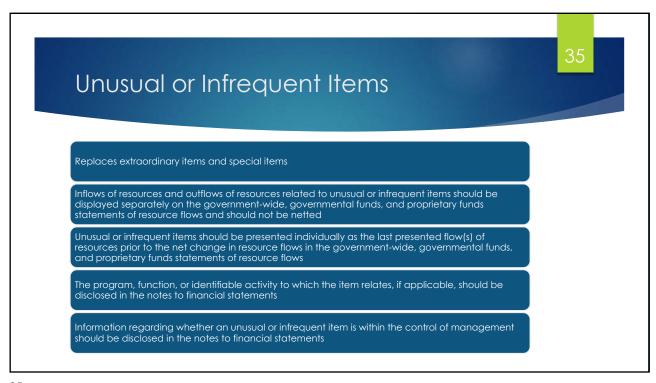
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MD&A—Currently Know Facts, Decisions, or Conditions

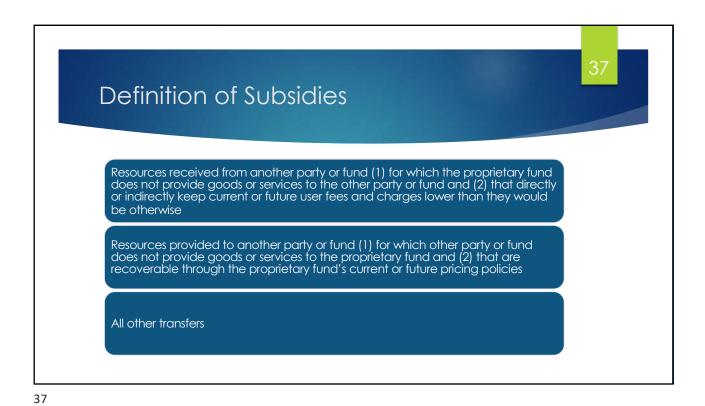
34

Description of currently known facts, decisions, or conditions that are expected to have a significant effect on financial position or produce significant differences from the current year results of operations. This section of the MD&A should include examples, if applicable, of the following:

- Trends in relevant economic and demographic data, including changes in population, customer base, and unemployment rates
- Relevant factors used to develop the subsequent year's budget, including:
- Change in rates and bases
- Changes in planned spending with reference to sources such as inflation, labor contracts, new laws or regulations, and the addition, expansion, elimination or reduction of programs
- Expected changes in budgetary net position or fund balance
- Information related to all actions the government has taken related to postemployment benefit plans, capital asset improvement plans, and long-term financings (including leases and siblings)
- Remember that the measurement date is the starting point for postemployment benefit plans
- $\bullet \ \, \text{Actions other parties have taken---for example, new laws or regulations imposed on the government } \\$



Proprietary Funds— Operating/Nonoperating Definition—Operating revenues and expenses are revenues and expenses other than nonoperating revenues and expenses Nonoperating revenues and expenses defined as: **Subsidies received and provided Contributions to permanent and term endowments Revenues and expenses related to financing Resources from the disposal of capital assets and inventory Investment income and expenses Exception—for example, certain loan programs should classify interest revenue as operating revenue. Interest expense would be reported as nonoperating expense.



Proprietary Funds/BTAs—Presentation Statement of revenues, expenses, and changes in fund net position should distinguish between: operating and nonoperating revenues and expenses, as well as separately report noncapital subsidies and provide a subtotal for operating income (loss) and noncapital subsidies Operating revenues (detailed) • Total operating revenues Operating expenses (detailed) • Total operating expenses • Operating income (loss) Noncapital subsidies (detailed) • Total noncapital subsidies • Operating income (loss) and noncapital subsidies Other nonoperating revenues and expenses (detailed) • Total other nonoperating revenues and expenses • Income (loss) before unusual or infrequent items Unusual or infrequent items (detailed) • Increase (decrease) in fund net position Fund net position—beginning of period • Fund net position—end of period

Proprietary Funds/BTAs—Statistical Section

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Governments engaged only in business-type activities or only in business-type and fiduciary activities, financial trend information in the statistical sections should distinguish between:

- Operating
- Noncapital subsidy
- Other nonoperating revenues and expenses

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Presentation of Major Component Units

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Major component unit information should be separately presented in the reporting entity's statements of net position and activities if it does not reduce the readability of the statements

If the presentation reduces the readability of the statements, combining statements of major component units should be included in the reporting entity's basic financial statements after the fund financial statements.

Required Supplementary Information

• No optional reporting in basic financial statements

• Variance columns

• Original and final budget amounts

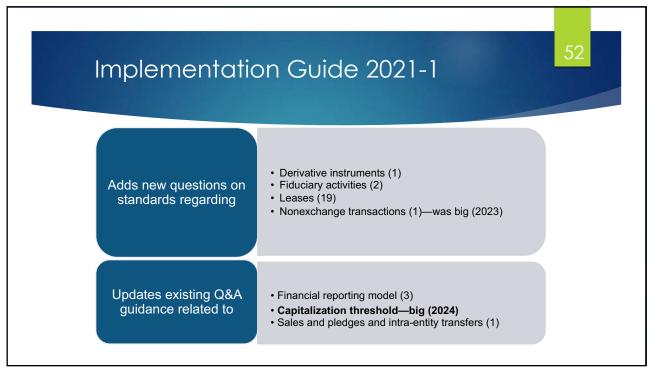
• Final budget amounts and actual budget results

• Includes explanations of significant variances in notes to RSI

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Fiscal years beginning after June 15, 2025, and all reporting periods thereafter Earlier application is encouraged





Comprehensive Implementation Guide 7.9.8 45

Q—Should a government's capitalization policy be applied only to individual assets or can it be applied to a group of assets acquired together? Consider a government that has established a capitalization threshold of \$5,000 for equipment. If the government purchases 100 computers costing \$1,500 each, should the computers be capitalized?

-Capitalization policies adopted by governments include many considerations such as finding an appropriate balance between ensuring that all significant capital assets, collectively, are capitalized and minimizing the cost of recordkeeping for capital assets. A government should capitalize assets who individual acquisition costs are less than the threshold for an individual asset if those assets in the aggregate are significant. Computers, classroom furniture, and library books are examples of asset types that my not meet a capitalization policy on an individual basis, yet could be significant collectively. In this example, if the \$150,000 aggregate amount (100 computers costing \$1500 each) is significant, the government should capitalize the computers.

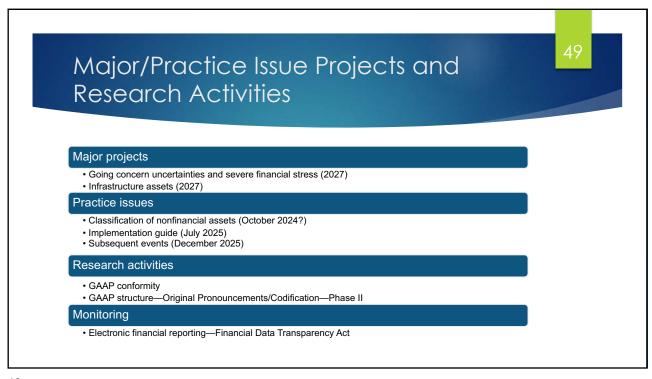
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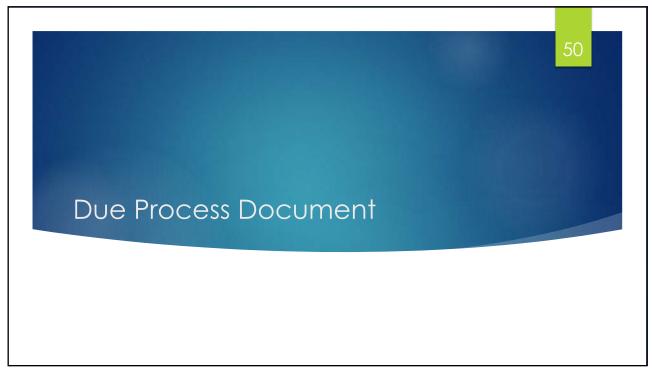
Implementation Guide 2023-1 • Leases (6)—114 total Implementation Guide Q&As Adds new questions on standards regarding · Accounting Changes and Corrections (1) Updates existing Q&A guidance related to · Leases (1)



Revenue and Expense Recognition (2027)

• Exposure Draft—October 2025







Government has decided to sell the asset

Factors to consider, but not limited to:
Whether the asset is available for immediate sale in its present condition
Whether an active program to locate a buyer has been initiated
Market conditions for selling that type of asset
Regulatory approvals needed to sale the asset

It is probable that the sale will be finalized within one year of the financial statement date

Note: Classification assessment not a one and done. Assessed each reporting period

Disclosures—Certain Capital Assets

Capital assets held for sale by major class of asset—separate disclosure for governmental and business-type activities

• Ending balances of historical cost and accumulated depreciation

• Liens and liabilities associated with capital assets held for sale (to be determined)

Disclose separately by major class of asset in the changes of capital assets:

• Lease assets (underlying assets)

• P3s—new

• SBITAs

• Right-to-use assets other than leases, SBITAs, and P3s

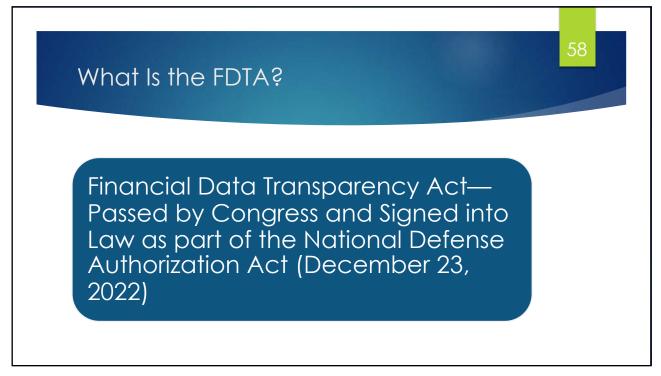
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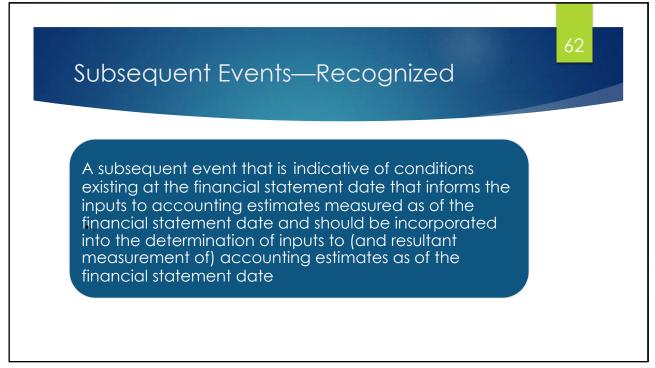


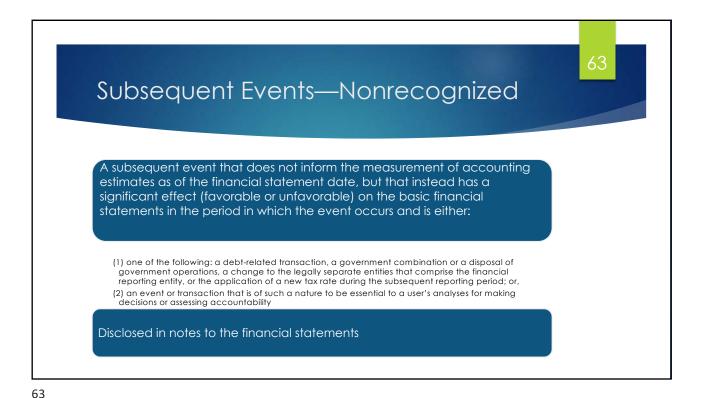
FDTA—Major Provisions FDTA directs certain regulatory agencies, including the SEC, to jointly propose rules that establish new data reporting standards within 18 months of enactment (June 23, 2024) • These standards likely will be very broad; however... The SEC then will propose rules within 2 years of enactment (December 23, 2024) that will require that information posted on the Municipal Securities Rulemaking Board's Electronic Municipal Market Access (EMMA) be structured so that it is fully searchable and consistently identifiable by machine-readable technologies—at least a two-year transition period • XBRL, Al-based, or other open-source technology • May scale requirements to reduce impact on small entities • No new disclosure requirements based on FDTA

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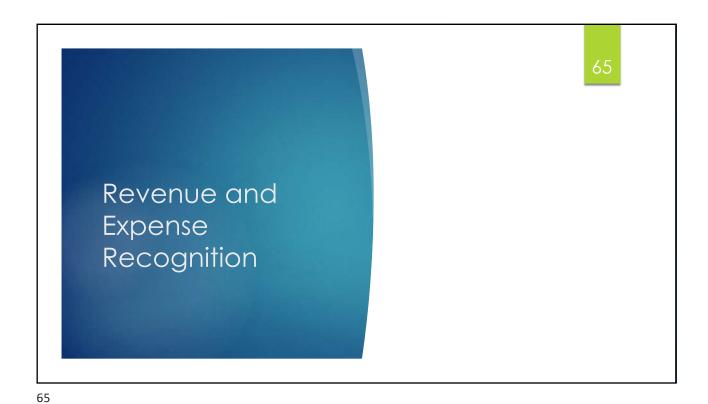


Subsequent Events—Project Timetable

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Exposure Draft—December 2024

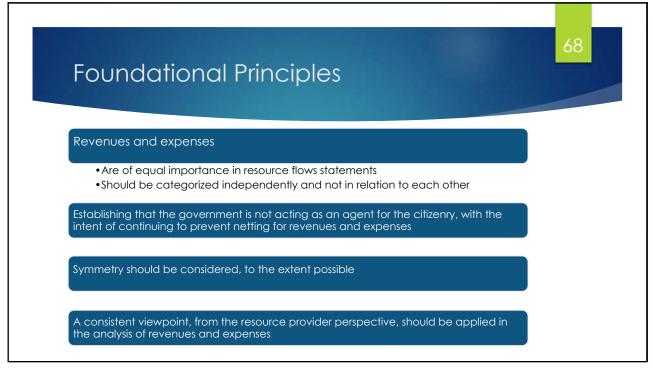
Final Statement—December 2025



Changes may be subtle, but the principles are expected to provide the foundation for revenue and expense recognition well into the future

The project timetable may cause some to close their eyes or open another window on your browser, but this one is worth paying attention to





Recognition Methodology—Revenue

69

The anchor for a revenue transaction should be identified as

- An item of information that meets the definition of an asset that is a receivable or
- . The receipt of consideration before a receivable arises

A liability should be recognized for consideration received in advance of an enforceable claim that is a receivable

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Recognition Methodology—Expenses

70

The anchor for an expense transaction should be identified as

- An item of information that meets the definition of a liability that is a payable or
- The provision of consideration before a payable arises

A prepaid asset should be recognized for resources provided in advance of a present obligation that is a payable

Recognition Methodology—Deferred Inflows and Deferred Outflows of Resources

71

Recognition of a deferrals should be based on the flow's applicability to a reporting period

- For Category A transactions, the characteristic used to determine applicability to a reporting period is the satisfaction of a performance obligation
- For Category B transactions, the characteristic used to determine the applicability to a reporting period is the satisfaction of time requirements

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Categorization

72

Is there a binding arrangement?

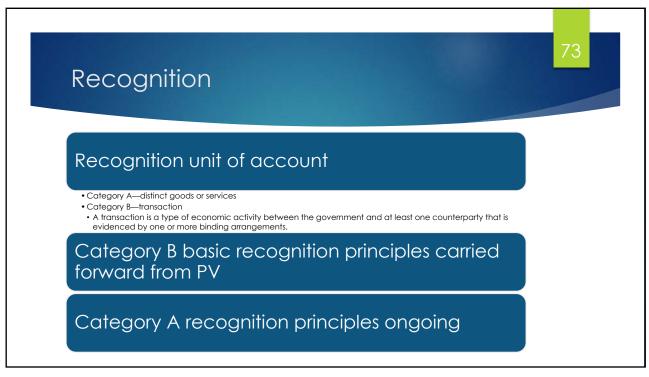
• No—Outside scope

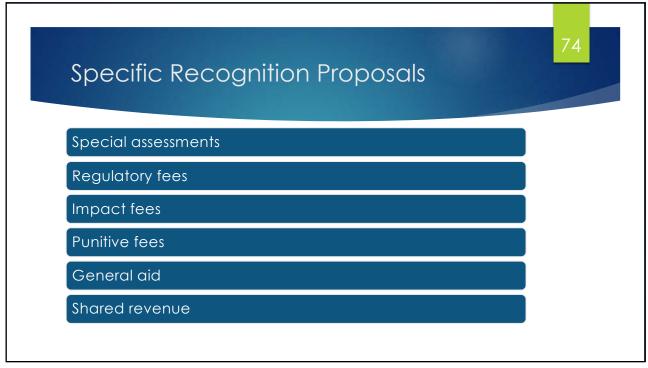
Are there identifiable additional rights and obligations the are substantive?

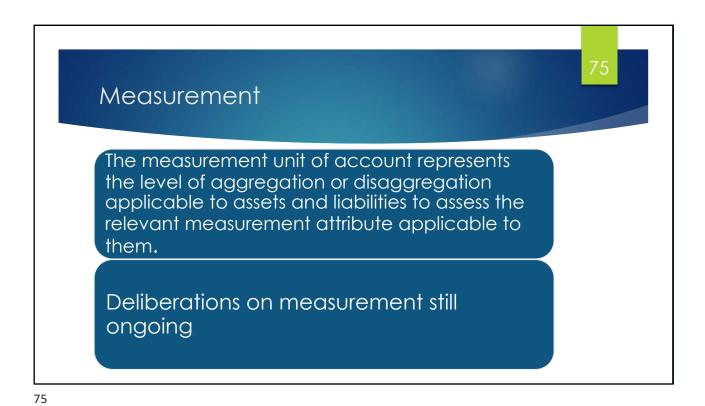
• No—Category B

Are the rights and obligations interdependent?

• No—Category B







Project Timetable

Exposure Draft—October 2025

Final Statement—June 2027





Cease To Exist As A Going Concern

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Situation in which a governmental entity ceases to exist as the same legally separate entity, whether through a merger, acquisition, or dissolution without replacement

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Going Concern Uncertainty

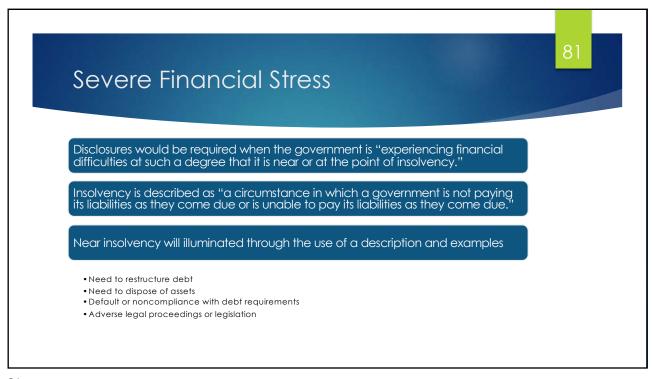
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Substantial doubt about whether a governmental entity will continue to exist as the same legally separate entity, regardless of its financial condition

•Substantial doubt means the likelihood is probable

Known or reasonably knowable relevant factors indicate a likelihood that a government may cease to exist as a legally separate entity, regardless of whether those factors are related to a government's financial condition

• Chapter 9 is not considered a dissolution triggering event







Assets that are part of a network of long-lived capital assets utilized to provide a particular type of public service, that are stationary in nature, and that can be preserved for a significant number of years

• Examples of infrastructure assets include roads, bridges, tunnels, drainage systems, water and sewer systems, dams, lighting systems, and communication networks.

Only buildings that are part of network of assets used to provide a particular type of public service should be considered infrastructure assets

Infrastructure—Recognition and Measurement

85

Infrastructure assets should continue to be:

- Recognized in the financial statements
- Measured using the historical cost/ depreciation approach with an allowance for governments to elect to use preservation method

85

A preservation method used to measure infrastructure assets should require the use of a capital asset management system that has the following minimum required characteristics: • An up-to-date inventory of infrastructure asset, and • Summarizes condition assessments and document estimates of annual amounts to maintain and preserve infrastructure assets. A standardized condition assessment system should not be used to assess infrastructure assets measured using a preservation method. A minimum condition level should not be prescribed for infrastructure assets measured using a preservation method. Complete condition assessments should be performed over three years for infrastructure assets measured using a preservation method. A change to a government's policy of preservation is a change in accounting principle. A preservation method should not be allowed to measure infrastructure assets if the condition level of infrastructure assets is below the condition established in a government's policy of preservation. The tracking of the replacement cost of infrastructure assets should not be requirement to use a preservation method.

Infrastructure—Component Depreciation and Deferred Maintenance

87

Each component of an infrastructure asset with a cost that is significant in relation to the total cost of the infrastructure asset should be depreciated separately if the useful lives of those components are different

Deferred Maintenance

- Preservation and maintenance costs for infrastructure assets that have not been incurred but that were expected to be incurred should not recognized as a liability
- •Information related to deferred maintenance should not be disclosed in the notes to financial statements
- •Information related to deferred maintenance should not be presented as required supplementary information

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Infrastructure—Proposed RSI and SI

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RSI—Amounts to maintain and preserve infrastructure

- Estimated amounts at the beginning of the fiscal year
- Actual amounts expensed

SI—Governments not using the modified approach will not be encouraged to report condition reporting information

